FINANCIAL AUDIT REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2013

San Diego
Los Angeles
San Francisco
Bay Area



MEASURE E BOND BUILDING FUND BEVERLY HILLS UNIFIED SCHOOL DISTRICT AUDIT REPORT For the Fiscal Year Ended June 30, 2013 Table of Contents

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MEASURE E BOND BUILDING FUND BEVERLY HILLS UNIFIED SCHOOL DISTRICT Introduction and Citizens' Oversight Committee Member Listing June 30, 2013

The Beverly Hills Unified School District was unified in 1935 under the laws of the State of California and consists of an area comprising approximately 5.7 square miles. The District operates four elementary schools, one high school, and one adult school.

In November 2008, the District's voters approved by more than the required 55% favorable vote, Measure E, authorizing the issuance and sale of general obligation bonds, not to exceed \$334,000,000. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

The Proposition 39 bonds were issued by the District, through the County of Los Angeles. On January 6, 2009, Election of 2008, Series 2009 of the Measure E bond authorization was issued, which consisted of current interest bonds and capital appreciation bonds with an initial par amount of \$72,044,664 with stated interest rates of 2.50% to 5.0% and maturing through August 1, 2033. As of June 30, 2013, the principal balance outstanding on the Election of 2008, Series 2009 bond was \$86,690,216.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Measure E including formation, composition and purpose of the Citizens' Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The Citizens' Oversight Committee had the following members as of June 30, 2013, all of whom were appointed by the District's Board of Education with one to two year terms of office:

			Education Code
Name	Title	Representation	Section
Woodrow Clark II	Chair	Active in a Business Organization	15282(a)(1)
Steve Hendry	Vice Chair	Parent of Child Enrolled in District	15282(a)(4)
Joe Safier	Member	Active in a Senior Citizens' Organization	15282(a)(2)
Howard Goldstein	Member	Parent of Child Enrolled in District and	15282(a)(5)
		Active in a Parent-Teacher Organization	
Shirley Zaragoza	Member	Parent of Child Enrolled in District	15282(a)(4)
Fran Cohen	Member	Community -at- Large	15282(a)(3)
Leslie Bell	Member	Community -at- Large	15282(a)
Craig Davis	Member	Community -at- Large	15282(a)
Fred Fenster	Member	Community -at- Large	15282(a)

^{*}The district is actively purusing an individual to fill the role of an individual representing a Taxpayers Association.



INDEPENDENT AUDITORS' REPORT

Christy White, CPA
Michael Ash, CPA

Tanya M. Rogers, CPA, CFE

Heather Daud

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State Board of Accountancy

Governing Board Members and Measure E Citizens' Oversight Committee Beverly Hills Unified School District Beverly Hills, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure E Bond Building Fund of Beverly Hills Unified School District (the "District") as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Measure E Bond Building Fund's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

As discussed in Note 1A, the financial statements present only the individual Proposition 39 Bond Building Fund, consisting of the net construction proceeds of the Measure E general obligation bonds as issued by the District, through the County of Los Angeles, and are not intended to present fairly the financial position of the District in conformity with generally accepted accounting principles.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure E Bond Building Fund of Beverly Hills Unified School District as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2013 on our consideration of the Measure E Bond Building Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Measure E Bond Building Fund's internal control over financial reporting and compliance.

San Diego, California

Christy White Ossociates

December 13, 2013



Balance Sheet June 30, 2013

ASSETS	
Cash in county treasury	\$ 46,960,905
Accounts receivable	 112,514
Total Assets	\$ 47,073,419
LIABILITIES AND FUND BALANCE	
Liabilities	
Accounts payable	\$ 483,944
Total Liabilities	 483,944
Fund Balance	
Restricted for capital projects	 46,589,475
Total Liabilities and Fund Balance	\$ 47,073,419

Statement of Revenues, Expenditures and Changes in Fund Balance

For the Fiscal Year Ended June 30, 2013

REVENUES	
Interest income	\$ 339,574
Total Revenues	 339,574
EXPENDITURES	
Facilities acquisition and construction	 9,642,967
Total Expenditures	 9,642,967
Net Change in Fund Balance	(9,303,393)
Fund Balance, July 1, 2012	55,892,868
Fund Balance, June 30, 2013	\$ 46,589,475

MEASURE E BOND BUILDING FUND BEVERLY HILLS UNIFIED SCHOOL DISTRICT Notes to Financial Statements June 30, 2013

NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Beverly Hills Unified School District (the "District") was established in 1935. The District serves approximately 4,679 students in four elementary schools (grades K-8), one high school (grades 9-12), and one adult school.

On November 4, 2008 the District voters authorized \$334 million in general obligation bonds (Measure E) to provide safe and modernized school facilities, make necessary structural seismic safety repairs, upgrade, repair, and reconstruct aging classrooms, infrastructure, multiuse, gyms, libraries, science, technology & labs; roofing, plumbing, heating, ventilation and electrical systems to better protect students and staff from unauthorized entry, security risks and natural disasters.

An oversight committee to the District's Governing Board and Superintendent, called the Citizens' Oversight Committee (COC), was established pursuant to the requirements of State law and the provisions of the Measure E bond. The COC is required by state law (Education Code Section 15278(b)) to "actively review and report on the proper expenditure of taxpayers' money for school construction." The COC provides oversight and advises the public whether the District is spending the Measure E Bond funds for school capital improvements within the scope of projects outlined in the Measure E Bond project list. In fulfilling its duties, the COC reviews, among other things, the District's annual performance and financial audits of Measure E activity.

The statements presented are for the individual Measure E Bond Building Fund of the District, consisting of the net construction proceeds of Election of 2008, Series 2009 general obligation bonds as issued by the District, through the County of Los Angeles, and are not intended to be a complete presentation of the District's financial position or results of operations. There are no related parties or component units included in this financial statement presentation.

B. Accounting Policies

The District accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

Notes to Financial Statements, continued June 30, 2013

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

D. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

E. Deposits and Investments

In accordance with Education Code Sections 15357 and 41001, the District maintains a portion of its cash in the Los Angeles County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

F. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Notes to Financial Statements, continued June 30, 2013

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES (continued)

G. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's governing board must adopt a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's governing board during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

H. Fund Balance

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance of the Measure E Bond is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

Notes to Financial Statements, continued June 30, 2013

NOTE 2 – CASH AND INVESTMENTS

Summary of Cash and Investments

Cash and investments as of June 30, 2013 are classified in the accompanying financial statements as cash in county treasury for \$46,960,905.

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. Investments of debt proceeds held by trustees are governed by the provisions of debt agreements rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities up to 30 years.

Cash in County Treasury – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Notes to Financial Statements, continued June 30, 2013

NOTE 2 – CASH AND INVESTMENTS (continued)

General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. The table below identifies examples of the investment types permitted in the investment policy:

	Maximum	Maximum	Maximum
Authorized	Remaining	Percentage	Investment
Investment Type	Maturity	of Portfolio	in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains an investment with the Los Angeles County Investment Pool with a fair value of approximately \$46,594,121 and an amortized book value of \$46,960,905. The weighted average maturity for this pool as of June 30, 2013 was 632 days.

Notes to Financial Statements, continued

June 30, 2013

NOTE 2 - CASH AND INVESTMENTS (continued)

Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investments within the Los Angeles County Investment Pool are rated at least A by Moody's Investors Service.

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government Code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable amounting to \$112,514 as of June 30, 2013 consists of interest earned on the District's investment in the County Treasury.

NOTE 4 – CONSTRUCTION COMMITMENTS

The Measure E Bond Building Fund had no material construction commitments as of June 30, 2013.

Notes to Financial Statements, continued

June 30, 2013

NOTE 5 – MEASURE E GENERAL OBLIGATION BONDS

As of June 30, 2013, the principal balance outstanding on the District's Measure E general obligation bonds is indicated as follows:

				Amount				
	Date of	Interest	Maturity	of Original	Outstanding			Outstanding
	Issue	Rate %*	Date	Issue	July 1, 2012	Additions	Deletions	June 30, 2013
Series 2009	1/6/2009	2.50% - 5.00%	8/1/2033	\$ 72,044,664	\$ 81,978,820	\$ 4,711,396	\$ -	\$ 86,690,216

^{*}Interest rates affect the current interest bonds of the Series 2009 issuance. The capital appreciation bonds accrete interest as reflected in the current year addition to long-term debt. The combined yield of all Series 2009 bonds ranges from 2.0% - 6.36%.

Election of 2008, Series 2009

On January 6, 2009, Series 2009 bonds of the Measure E bond authorization were issued, which consisted of \$12,460,000 of current interest bonds and \$59,584,664 of capital appreciation bonds with an initial total par amount of \$72,044,664, with stated interest rates of 2.50% to 5.0%, a combined yield of 2.0% to 6.36% and maturing through August 1, 2033.

The annual requirements to amortize all Measure E general obligation bonds payable outstanding as of June 30, 2013, are as follows:

Year Ended					
June 30,	Principal*		Interest		Total
2014	\$ -	\$	534,463	\$	534,463
2015	350,000		534,463		884,463
2016	760,000		525,713		1,285,713
2017	1,175,000		487,188		1,662,188
2018	1,625,000		443,156		2,068,156
2019-2023	11,899,974		6,965,526		18,865,500
2024-2028	20,697,110		33,802,890		54,500,000
2029-2033	29,056,980		80,943,020		110,000,000
2034	6,480,600		23,519,400		30,000,000
Total	\$ 72,044,664	\$	147,755,819	\$	219,800,483
	·				<u></u>

^{*} Principal excludes \$14,645,552 of accreted interest as of June 30, 2013.

Notes to Financial Statements, continued June 30, 2013

NOTE 6 – MEASURE E EXPENDITURES BY MAJOR OBJECT

The following table presents the expenditure amounts by major object for the fiscal year ended June 30, 2013:

Expenditures by Object	Amount	Percent
Classified salaries	\$ 298,918	3.1%
Employee benefits	71,549	0.7%
Books and supplies	6,488	0.1%
Services and other operating expenditures	1,753,204	18.2%
Capital outlay	7,512,808	77.9%
Total	\$ 9,642,967	100.0%

NOTE 7 – MEASURE E EXPENDITURES BY PROJECT

The following table presents the expenditure amounts by project for the fiscal year ended June 30, 2013:

School Site	Amount	Percent
Beverly Vista School	\$ 79,001	0.8%
El Rodeo School	146,770	1.5%
Hawthorne Elementary School	548,997	5.7%
Horace Mann School	5,936,778	61.6%
Beverly Hills High School	526,970	5.5%
Facilities and planning*	2,404,451	24.9%
Total	\$ 9,642,967	100.0%

^{*}Program administration as presented in the prior year has been included in facilities and planning.

Notes to Financial Statements, continued June 30, 2013

NOTE 8 – SUBSEQUENT EVENT

General Obligation Bond Issuance

On December 10, 2013, the District issued the 2008 General Obligation Bonds, Series 2013, in the amount of \$44,999,303. The bonds were authorized at an election of the registered voters of the District held on November 4, 2008, which authorized the issuance of \$334,000,000 principal amount of general obligation bonds for the purpose of financing the construction, renovation, modernization, and equipping of school facilities.

Transfer of Attorney Fees

On January 7, 20114, Beverly Hills Unified School District Board of Education passed and adopted a resolution that authorizes and directs District staff to reimburse the Measure E Bond fund in the remaining amount of \$344,740.01 and to transfer such funds from the District's General Fund to the Measure E bond fund.

OTHER INDEPENDENT AUDITORS' REPORT



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board Members and Measure E Citizens' Oversight Committee Beverly Hills Unified School District Beverly Hills, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure E Bond Building Fund, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Measure E Bond Building Fund's basic financial statements, and have issued our report thereon dated December 13, 2013.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Measure E Bond Building Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Measure E Bond Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Measure E Bond Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Christy White, CPA

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Measure E Bond Building Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

San Diego, California December 13, 2013

Christy White Ossociales

AUDIT FINDINGS AND MANAGEMENT'S RESPONSES SECTION

MEASURE E BOND BUILDING FUND BEVERLY HILLS UNIFIED SCHOOL DISTRICT Schedule of Audit Findings and Management's Responses For the Fiscal Year Ended June 30, 2013

There were no audit findings for the year ended June 30, 2013.

Summary Schedule of Prior Audit Findings

For the Fiscal Year Ended June 30, 2013

#2012-1 FINANCIAL AUDIT FINDING: EXPENDITURE INTERNAL CONTROLS

Criteria: Purchase orders should document all expenditure payments in advance of the related invoice date in order to ensure proper authorization and encumbrance of funds in advance of the obligation of funds to the vendor.

Condition: We identified the following deficiencies in the District's internal controls over Measure E Bond Program expenditures:

• 18 of 76 expenditures tested in fiscal year 2011-12 had a purchase order dated subsequent to the invoice date, indicating a breakdown of the formal approval process established by District policy. We note, however, that all exceptions were board approved and most had contracts in place prior to the date of service.

Cause: An internal control weakness exists with regard to internal controls over purchasing. Purchase orders are not consistently approved prior to the receipt of invoices.

Effect: The normal purchasing approval process is not consistently followed, which could result in the obligation of funds without sufficient approval or available budget.

Context: Through our testing of 76 expenditures, we noted that 18 expenditures were not encumbered in the form of a purchase order prior to the obligation of funds to the related vendor.

Recommendation: We recommend that purchase orders be created prior to Measure E expenditures to document authorization for expenditures and to properly encumber funds.

Management's Response: The administration recognizes that purchase orders assist in tracking expenditure payments within appropriation limits and also recognize the contracts that may continue over multiple years create a challenge. All contract approvals are obtained in advance of invoicing as was noticed in this finding on internal controls. A new procedure will be used to request a purchase order prior to the issuance of the Notice to Proceed to maintain proper timing.

Status: Implemented.

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